### **GENERAL FUND BUDGET OUTTURN 2013/14 (R000)**

**MEETING:** CABINET (1)

> (2) LEADER & EXCUTIVE MEMBER FOR REGENERATION (IN CONSULTATION WITH **DEPUTY LEADER & EXECUTIVE MEMBER**

> > FOR PLANNING)

17<sup>TH</sup> JUNE 2014 10<sup>TH</sup> JUNE 2014 DATE: (1)

(2)

**REPORT BY:** CHIEF EXECUTIVE

**HEAD OF FINANCE** 

Al I WARD:

**COMMUNITY FORUM: ALL** 

**KEY DECISION REF: 401** 

#### FOR PUBLICATION

#### **BACKGROUND PAPERS:**

Final accounts working papers, Accountancy Section.

#### 1.0 **PURPOSE OF REPORT**

To report on the General Fund Revenue and Capital Outturns for 1.1 2013/14, provide details of significant variations from the revised estimates and to consider carry forward requests.

#### 2.0 **RECOMMENDATIONS**

- That the General Fund Revenue and Capital Outturn reports for 2.1 2013/14 be noted.
- That the General Fund carry forward requests be considered (para 2.2 4.4).
- 2.3 That the level of General Fund Reserves and Balances (Section 6 and Appendix E) be approved.

2.4 That the capital financing arrangements set out in Appendix F be approved.

#### 3.0 BACKGROUND

- 3.1 The individual portfolio budget outturn reports are included as separate items on today's Cabinet agenda.
- 3.2 The external audit of the accounts is due to start in July. The formal published Statement of Accounts will be presented to the Standards and Audit Committee for approval at the end of September on conclusion of the audit. Once approved, a copy of the accounts will be placed on the Council's web-site.
- 3.3 This report includes details of the General Fund revenue account and the collection fund outturns, plus a summary of the General Fund Capital Programmes. There will be a separate report presented for the Housing Revenue Account covering both the revenue and capital elements. The information in these reports will then be incorporated into the published Statement of Accounts.
- 3.4 The Council's Financial Strategy sets out the Council's policy on the levels and nature of reserves and balances. The Strategy also defines how under or overspends should normally be treated at the end of each financial year:
  - Any under spend on the General Fund will be transferred to the Budget Risk Reserve;
  - ♦ Any over spend on the General Fund will be met from the Budget Risk Reserve or the General Working Balance;
  - Any DLO/DSO surpluses arising in the year that are not required for operational purposes will be allocated as follows:
    - (i) That any surplus relating to Public Sector Housing activities will be transferred to the HRA; and
    - (ii) That any surpluses or deficits relating to General Fund Activities will be transferred to the Budget Risk Reserve.

#### 4.0 GENERAL FUND REVENUE ACCOUNT

- 4.1 The Summary Revenue Account, comparing the outturn with both the original and revised estimates for the financial year, is shown at **Appendix A**. There was a net surplus of £193,203 in the year compared with:
  - a) The original budget deficit forecast of £233,838.

### b) The **revised** budget <u>deficit</u> forecast of £111,159.

There were numerous variances that contributed towards the £122k reduction from the original deficit forecast to the revised forecast, details of which were included in the budget report to the Cabinet on the 18<sup>th</sup> February 2014.

The outturn **surplus** is £304k above the revised budget forecast. Whilst a significant sum in absolute terms, the under spend is low in relative terms i.e. less than 1% of the Council's gross turnover (income plus expenditure), and low when compared with most of those achieved in recent years.

Details of the variances have been reported in the Executive Member reports. A summary of all the variances is included in **Appendix B**, the most significant include:

| Table 1 – Significant Outturn Variances from Revised Budget |                        |  |
|---|------------------------|--|
| Budget  | Over/ (Under)<br>£'000 |  |
| Significant over-spends:                                    |                        |  |
| Town Centre property rents                                  | 45                     |  |
| Business Transformation                                     | 31                     |  |
| GPGS  | 27                     |  |
| Leisure Legacy Project                                      | 45                     |  |
|   | 148                    |  |
| Significant under-spends:                                   |                        |  |
| Planning & BCN  | (43)                   |  |
| Waste Collection  | (17)                   |  |
| Car Parking   | (65)                   |  |
| Homelessness  | (47)                   |  |
| Queen's Park Sports Centre (c/f request £4k)                | (49)                   |  |
| Winding Wheel   | (36)                   |  |
| Market Hall   | (39)                   |  |
| Learning & Development (c/fwd approved)                     | (32)                   |  |
| Legal, Civic & Democratic                                   | (44)                   |  |
| Revenues & Benefits   | (82)                   |  |
| Net of all other variances                                  | 2                      |  |
| Total Variances   | (304)                  |  |

Further work is required to establish which variances are likely to recur in future years. The results of this exercise will be included in the next budget monitoring report to the Cabinet.

- 4.2 There are significant variances on Asset Charges on some of the portfolios due to valuation adjustments for balance sheet purposes. Accounting regulations require the adjustments to be reflected in the appropriate service revenue account but they are then reversed out in the "Interest and Capital Charges" line of the summary revenue account (Appendix A). There is, therefore, no bottom-line impact from these valuation adjustments.
- 4.3 A subjective analysis of all the General Fund services is provided at **Appendix C**.
- 4.4 There are a number of **carry forward requests** to consider, as follows:

| Table 2 – Carry Forward Requests |                  |  |         |                       |
|----------------------------------|------------------|--|---------|-----------------------|
| Portfolio                        | Service          | Description  | Amount  | From                  |
| Dep Leader                       | Commu Infra Levy | Consultants' fees re scheme set-up.                              | 5,100   | In-to-Save<br>Reserve |
| Environment                      | Bereavement      | Boythorpe Cemetery Baby Garden Project.                          | 5,000   | Underspend            |
|                                  | Parks            | Path re-surfacing works for which there is no budget in 2014/15. | 23,500  | Underspend            |
| Leisure                          | QP Sports Centre | Replacement uniforms   | 4,000   | Underspend            |
|                                  | Staveley HLC     | delayed pending re-<br>branding.                                 | 3,000   | Underspend            |
| Total                            |                  |  | £40,600 |                       |

Further details on each of these requests are included in the individual Portfolio reports. Of the £40,600 total:

- £35,500 would have to be met from the under-spend in 2013/14; &
- £5,100 is provided for from reserves.

In addition, the carry forward of £32,000 unspent Learning and Development budgets has already been included in the outturn figures as it was previously approved by the Cabinet and Council in February as part of the budget setting report.

#### 5.0 DLO/DSO's

5.1 A summary of the DLO/DSO surpluses/deficits is shown in **Appendix D**. Two of the operations, Window Factory and Security Services, recorded a deficit in the year. The table below summarises the proposed distribution of the surpluses/deficits:

| Table 3 – Allocation of DLO/DSO Surpluses |                |  |
|---|----------------|--|
| Fund / Reserve                            | Amount (£'000) |  |
| Earmarked for carry forward requests      | 218            |  |
| Housing related surplus to the HRA        | 500            |  |
| General Fund Revenue Account              | 72             |  |
| General Fund Budget Risk Reserve          | (5)            |  |
| Total                                     | 785            |  |

### 6.0 GENERAL FUND BALANCES AND RESERVES

6.1 The table below shows a summary of the General Fund Reserves and Provisions; more detail is provided in **Appendix E**. Please note that the **General Working Balance** which is being maintained at £1.75m, as agreed by the Cabinet in February 2013, is additional to the balances included in the table.

| Table 4 – General Fund Reserves & Provisions 2013/14 |                             |                             |                              |  |  |
|--|-----------------------------|-----------------------------|------------------------------|--|--|
| Reserve  | Opening<br>Balance<br>£'000 | Closing<br>Balance<br>£'000 | Revised<br>Forecast<br>£'000 |  |  |
| Budget Risks Reserve                                 | 610                         | 807                         | 675                          |  |  |
| - Plus 2013/14 surplus                               | -                           | 193                         | -                            |  |  |
| Invest-to-Save Reserve                               | 775                         | 393                         | 328                          |  |  |
| Service Improvement Reserve                          | 1,487                       | 1,175                       | 1,179                        |  |  |
| Other Earmarked Reserves                             | 2,321                       | 3,716                       | 3,066                        |  |  |
| Provisions   | 2,994                       | 1,700                       | 1,900                        |  |  |
| Total Reserves & Provisions 8,187 7,984 7,148        |                             |                             |                              |  |  |

Overall the level of reserves and provisions are £836k above the revised budget forecast estimate. Further details are provided below.

# 6.2 **Budget Risk Reserve**

This reserve provides a supplement to the General Working Balance to cover any budget risks and to help finance any severance costs resulting from voluntary staffing reductions through implementing the Transformation Strategy. The table below provides a comparison of the revised budget with the outturn position. The balance in the reserve is above the revised budget forecast by £325k, due mainly to the inclusion of the 2013/14 net surplus of £193k.

| Table 5 – Budget Risk Reserve                |                  |                            |  |
|--|------------------|----------------------------|--|
|  | Outturn<br>£'000 | Revised<br>Budget<br>£'000 |  |
| Opening balance 1 Apr 2013                   | 610              | 610                        |  |
| Movements in 2013/14:                        |                  |                            |  |
| Contribution in: STWA consultation provision | 30               | 30                         |  |
| Transfer from the Risk Management Reserve    | 14               | 15                         |  |
| Transfer in from Insurance Reserve           | 393              | 360                        |  |
| Building Cleaning DSO surplus                | 6                | -                          |  |
| Security DSO deficit                         | (11)             | (20)                       |  |
| Grant to the Credit Union                    | (5)              | (5)                        |  |
| Settlement of the PPP Legal support account  | (25)             | (25)                       |  |
| Land Charges claims                          | (12)             | (57)                       |  |
| Severance cost                               | (192)            | (192)                      |  |
| STWA tenants consultation exercise           | -                | (30)                       |  |
| Learning & Development - training            | -                | (11)                       |  |
| Other  | (1)              | -                          |  |
| 2013/14 budget outturn surplus               | 193              |                            |  |
| Balance c/fwd 31 <sup>st</sup> Mar 2014      | 1,000            | 675                        |  |
| Outstanding Commitments:                     |                  |                            |  |
| STWA tenants consultation exercise           | (30)             | -                          |  |
| Land Charges claims                          | (44)             | -                          |  |
| Learning & Development - training            | (11)             | -                          |  |
| Governance restructure severance costs       | tbc              | tbc                        |  |
| 2013/14 carry forward requests               | (36)             |                            |  |
| Uncommitted Balance                          | 879              | 675                        |  |

The above table does not include any provision for potential future costs related to severance costs arising from the current voluntary redundancy and voluntary early retirement schemes.

### 6.3 Invest-to-Save Reserve

The table below shows details of the movements and commitments on the reserve.

| Table 6 - Invest-to Save Reserve    |                  |                            |  |
|-------------------------------------|------------------|----------------------------|--|
|                                     | Outturn<br>£'000 | Revised<br>Budget<br>£'000 |  |
| Opening balance b/fwd 1 Apr 2013    | 775              | 775                        |  |
| Movements in 2013/14:               |                  |                            |  |
| Leisure Legacy                      | (120)            | (120)                      |  |
| Community Infrastructure Levy       | (3)              | (9)                        |  |
| Legal Case Management System        | (12)             | (12)                       |  |
| Corporate meeting system            | (9)              | (9)                        |  |
| Town Hall – VSO co-location         | (103)            | (80)                       |  |
| Payment Kiosk at Staveley (SHLC)    | (25)             | (25)                       |  |
| Customer Service Strategy - capital | -                | (80)                       |  |
| ICT Disaster Recovery               | (69)             | (58)                       |  |
| Holmebrook Valley Park drainage     | (23)             | (44)                       |  |
| Venues                              | (18)             | -                          |  |
| Local Collective Agreement          | -                | (10)                       |  |
| Balance c/fwd 31st Mar 2014         | 393              | 328                        |  |
| Outstanding Commitments:            |                  |                            |  |
| Venues refurbishment                | (90)             | (108)                      |  |
| Holmebrook Valley Park drainage     | (21)             | -                          |  |
| Community Infrastructure Levy       | (5)              | -                          |  |
| Customer Service Strategy - capital | (105)            | -                          |  |
| Local Collective Agreement          | (10)             | -                          |  |
| Car park improvements               | (111)            | (111)                      |  |
| CMT re-structure – external advice  | (25)             |                            |  |
| Repayments into the fund            | -                | 7                          |  |
| Uncommitted Balance c/fwd           | 26               | 116                        |  |

The main issue to note is that the forecast balance will reduce to just £26k in the near future after all the known commitments are taken into account.

### 6.4 Service Improvement Reserve

The table below provides a comparison of the revised budget estimate and the outturn position.

| Table 7 - Service Improvement Reserve        |                  |                            |  |
|--|------------------|----------------------------|--|
|  | Outturn<br>£'000 | Revised<br>Budget<br>£'000 |  |
| Opening balance 1 Apr 2013                   | 1,487            | 1,487                      |  |
| Movements in 2013/14:                        |                  |                            |  |
| Planning enquiry                             | (77)             | (77)                       |  |
| Training on contract administration in 13/14 | (2)              | (2)                        |  |
| Project Academy                              | (21)             | (27)                       |  |
| Holmebrook Valley Park drainage              | (32)             | (32)                       |  |
| Eastwood Park                                | (69)             | -                          |  |
| Venues                                       | (31)             | (51)                       |  |
| Grit storage                                 | (13)             | (18)                       |  |
| Car parking improvements                     | -                | (15)                       |  |
| ICT – core infrastructure                    | (75)             | (73)                       |  |
| Learning & Development                       | 8                | (13)                       |  |
| Balance c/fwd 31 <sup>st</sup> Mar 2014      | 1,175            | 1,179                      |  |
| Outstanding Commitments:                     |                  |                            |  |
| Learning & Development                       | (13)             | -                          |  |
| Project Academy (balance)                    | (6)              | -                          |  |
| Grit storage facility                        | (5)              | -                          |  |
| Venues refurbishment                         | (20)             | -                          |  |
| Car parking improvements                     | (15)             | -                          |  |
| Uncommitted Balance                          | 1,116            | 1,179                      |  |

- 6.5 **Other Earmarked Reserves** these reserves are held for specific purposes. The total balance on these reserves increased by £650k over the revised forecast for the financial year 2013/14. The most significant changes include:
  - Vehicle & Plant £227k above the revised forecast due to reduced expenditure.
  - ◆ Flood Restoration Fund £45k above the estimate due to reduced expenditure.
  - ♦ ICT Reserve £46k above the estimate due to reduced expenditure.
  - ♦ Working Neighbourhoods Fund £42k above the revised forecast but this increase is committed for on-going projects.
  - ◆ GP:GS ICT Projects £50k fund not used.
  - ◆ Retained Business Rates Reserve the £238k surplus in the year set aside as a provision for future deficits.

#### 6.6 Provisions

- a) Transport Company Pensions Provision this provision has been established to cover the Council's future liabilities for pension costs relating to the employees of the former Transport Company. The provision was last reviewed by the County Council's pension fund actuary in 2010/11. The County Council were asked to commission a further review in order to inform the 2014/15 budget process but to date no update has been received.
- b) Insurance Provisions in addition to the provisions, which cover reported claims only, the Council also holds money in Insurance Reserves to cover future claims. An actuarial review was undertaken in 2013 which concluded that the overall amounts held could be reduced by £393k (which was transferred into the Budget Risk Reserve) and that the remaining balance should be reallocated between the provision and reserves elements. The MMI Provision for the first 15% claw-back (£204k) was paid in 2013/14. A further £503k is held in a reserve account to cover possible future claw-back claims.
- c) Planning LDF Review Provision the balance in this fund is above the revised estimate but the funds will be used in future years.
- 6.7 It is important for Members to appreciate that many of the reserves and provisions are earmarked for specific purposes. The Funds should not, therefore, be regarded as being available for general use. An additional consideration is the fact that the Council receives interest from the reserves and provisions, which is used to support the Council's revenue budget.

#### 7.0 CAPITAL EXPENDITURE AND FINANCING

- 7.1 The capital expenditure outturn figures have been included in the individual Executive Member reports. **Appendix F** provides details of the total General Fund Capital Programme expenditure and financing for the financial year.
- 7.2 Actual expenditure on schemes was £6.8m compared with the original budget for the year of £6.5m (as at Feb 2013) and £7.7m at the revised budget stage (February 2014). The main reasons for the variance from the revised budget (-£0.9m) include slippage on the following schemes:
  - Housing General Fund schemes Home Repairs Assistance, Private Sector Decent homes, Disabled facilities Grants, etc. -£0.6m;

- Vehicles, Plant & Equipment £0.2m;
- Gateway Enhancements £0.1m;
- 7.3 On the financing side, the amount funded from Prudential Borrowing increased by £578k to £2.6m. The bulk of the increase was due to slippage between financial years, including:
  - a) Delayed capital receipts (£379k) which will be used to repay the temporary borrowing once they are received.
  - b) The re-profiling of some expenditure on the new Sports Centre into 2013/14 (£132k) thereby bringing forward the borrowing requirement.
  - c) The need to temporarily finance £200k of expenditure on the Market Hall pending submission and approval of the THI grant application.

#### 8.0 CAPITAL RECEIPTS

8.1 The movement on useable capital receipts in the year is summarised in the table below. All useable receipts were used in the year.

| Table 8 - Useable Capital Receipts              |                                    |         |         |  |  |  |
|---|------------------------------------|---------|---------|--|--|--|
|   | Gen Fund Housing Total £'000 £'000 |         |         |  |  |  |
| Balance b/fwd 1 <sup>st</sup> April             | -                                  | 206     | 206     |  |  |  |
| Add: Receipts in the year                       | 492                                | 2,267   | 2,759   |  |  |  |
| Less: Housing receipts 'Pooled'                 | -                                  | (761)   | (761)   |  |  |  |
| Less: Applied to finance GF cap ex              | (492)                              | -       | (492)   |  |  |  |
| Less: Applied to finance HRA cap ex             | -                                  | (1,283) | (1,283) |  |  |  |
| Balance c/fwd 31 <sup>st</sup> March - 429* 429 |                                    |         |         |  |  |  |

<sup>\*</sup> The Housing balance of £429k represents the retained 'one-for-one' element of RTB receipts.

8.2 During the year it proved difficult to sell land and property. The table below shows how the forecast for General Fund capital receipts was reduced through the course of the financial year and that the actual amount achieved was below the revised budget:

| Table 9 – General Fund Capital Receipts  |                   |  |
|--|-------------------|--|
|  | Amount<br>(£'000) |  |
| Original Budget Forecast – start of year | 2,380             |  |
| Revised Budget Forecast – Jan 2014       | 871               |  |
| Actual                                   | 492               |  |

Two major disposals, totalling over £0.5m, have now slipped into 2014/15. This takes the target receipts figure for 2014/15 to £4.6m and to date over £2.5m of sales (including £1.5m re Newbold School) have been agreed (but not yet completed).

#### 9.0 COLLECTION FUND SURPLUSES

- 9.1 The Council is required to maintain a Collection Fund to account for the expenditure and income relating to the Council Tax (including the precepts of other authorities) and National Non Domestic Rates.
- 9.2 Surpluses or deficits relating to the Council Tax are shared between the Derbyshire County Council, Derbyshire Police Authority, the Fire Authority and the Borough Council in proportion to the precepts issued and must be used to adjust the Council Tax. The outturn balance on the Council Tax elements of the Fund is a surplus of £421,279. A surplus of £234,633 was estimated when setting the Council Tax for 2014/15. The increased surplus was due largely to a reduction in the provision for bad debts. The increase in the surplus will be carried forward to the tax calculation exercise for 2015/16. The Council's share of the increased surplus, at 10.52%, will be £19,635.
- 9.3 Business Rates Surpluses or deficits relating to Business Rates are shared between Central Government, Derbyshire County Council, Derbyshire Fire Authority and the Borough Council in proportions laid down by Government. The outturn balance on the Business Rate element of the Fund is a deficit of £1,104,452. As this is the first year of the scheme, no deficit or surplus was assumed for 2013/14. The Council's share of this deficit is £441,780 (40%) and will be taken into account as part of the budget setting process for 2015/16. To help offset the deficit, the surplus achieved in 2013/14 (£238k) as a result of the reduced levy, has been set aside into an earmarked reserve. In view of the deficit recorded in 2013/14 work is currently being undertaken to assess if it is a one-off or to what extent it is a recurring issue.

#### 10.0 CONCLUSIONS AND IMPLICATIONS FOR THE MEDIUM TERM

- 10.1 The medium term financial outlook gets progressively worse as the further cuts in Government funding are anticipated. The budget forecasts approved in February show deficits, before the Transformation Savings, of:
  - £0.6m in 2014/15:
  - £1.2m in 2015/16:
  - £2.0m in 2016/17;

- £2.5m in 2017/18; &
- £2.8m in 2018/19.
- 10.2 The medium term forecast will have to be updated to reflect the impact of budget variances recorded in 2013/14 that are likely to be of a recurring nature. This will require further work to get a better understanding of why the variances occurred. The outcome of this exercise will be included in the next budget monitoring report to the Cabinet.
- 10.3 The future forecasts include allowances for the most significant budget risks facing the Council but the final outcomes may be quite different, such as:
  - Further cuts in Government grants from April 2016, after the current settlement expires, beyond those assumed in the budget forecast.
  - The introduction of the Business Rates Retention and Localised and Council Tax Support schemes in April 2013 transferred some significant financial risks to local government. The risks include the cost of backdated Business Rate appeals, the growth or decline in the Business Rate base and the collection of Council Tax from those who have had their support reduced. As we have seen from the Business Rate Account in 2013/14 it is difficult to predict the net income due to the Council even for just one year ahead.
  - From 2016/17 the budget forecasts assume a 2.0% council tax increase and a 0.5% growth in the tax base, equivalent to approximately £100k (£80k + £20k) in each year. There is a risk that future Governments will introduce measures to limit future tax increases.
  - Delays in delivering the required budget savings in future years.
- 10.4 The main conclusions to be drawn from this report are:
  - Improved budget management and control helped to convert a forecast deficit into a surplus by the end of the financial year. The under-spend achieved in 2013/14 was at low level when compared to those achieved in previous years. Given the way in which the base budget has been reduced it is unlikely that there will be a return to the era of significant under-spends. Also, the scale of the forecast budget deficits means that the Council cannot rely on future underspends to bridge those deficits. Significant budget cuts will have to be made over the next few years if a sustainable budget position is to be achieved.

- The Council continues to be exposed to significant financial risks due the wide range of services it provides and the heavy reliance on income from rents, fees and charges.
- The working balance is being maintained at £1.75m. In addition, healthy balances are retained in other earmarked reserves and provisions. It is, however, important that strong financial discipline is maintained to ensure that a reasonable balance is retained in these funds, by controlling their use and creating capacity within the revenue budget to be able to replenish them.
- In terms of the General Fund Capital Programme the Council is exposed to a number of significant financial risks including generating capital receipts and cost overruns.
- The Cabinet will require regular updates on both the revenue and capital budgets to ensure that the financial risks referred to above are being effectively managed.

#### 11.0 RECOMMENDATIONS

- 11.1 That the General Fund Revenue and Capital Outturn reports for 2013/14 be noted.
- 11.2 That the General Fund carry forward requests be considered (para 4.4).
- 11.3 That the level of General Fund Reserves and Balances (Section 6 and Appendix E) be approved.
- 11.4 That the capital financing arrangements set out in Appendix F be approved.

#### 12.0 REASON FOR RECOMMENDATION

12.1 In the interest of sound financial management.

H. BOWEN
CHIEF EXECUTIVE

B. DAWSON HEAD OF FINANCE Officer recommendation supported/not supported/modified as below or Executive Member's recommendation/comments if no officer recommendation.

Signed

**Executive Member** 

Date: 10.6.14

Consultee Executive Member (if applicable)/declaration of interests

John Bwtows

Author - Barry Dawson, ext 5451.

# **APPENDIX A**

# **GENERAL FUND OUTTURN 2013/14**

| OLIVENA                            |              |             | 2013/17    |              |
|------------------------------------|--------------|-------------|------------|--------------|
|                                    | Original     | Revised     | Outturn    | Variance     |
|                                    | £            | £           | £          | £            |
| Per Lead Member reports:           |              |             |            |              |
| Leader - Regeneration              | 465,410      | 389,480     | *          | '-           |
| Deputy Leader                      | (1,198,930)  | (1,264,040) |            | (12,136,663) |
| Environment                        | 5,204,860    |             |            | 631,233      |
| Homes & Neighbourhoods             | 1,702,700    | 1,217,330   | 1,026,106  | (191,224)    |
| Leisure, Culture & Tourism         | 3,183,030    | 3,524,010   | 6,829,376  | 3,305,366    |
| Governance & Organisational Dev't  | 3,490,730    | 3,655,740   | 3,155,624  | (500,116)    |
| Customers & Communities            | 1,880,960    | 1,571,710   | 1,509,670  | (62,040)     |
| Other Other Income:                | (27,280)     | (80,182)    | (80,700)   | (518)        |
| Transformation Savings             | (634,620)    | (10,590)    | -          | 10,590       |
| Staff vacancies allowance          | (100,000)    | -           | -          | -            |
| Share of Crematorium Surplus       | (55,000)     | (55,000)    | (55,000)   | -            |
| Spirepride surplus                 | (38,200)     | (134,690)   | (72,217)   | 62,473       |
| DSO (surplus)/deficit              | -            | -           | 5,142      | 5,142        |
| Car allowance scheme               | (62,000)     | (5,000)     | -          | 5,000        |
| Other incl bad debt provision      | 50,000       | 50,000      | 45,774     | (4,226)      |
| Total Service Expenditure          | 13,861,660   | 14,172,648  | 5,335,687  | (8,836,961)  |
| Interest & capital charges         | (2,098,130)  | (1,723,220) | 6,780,052  | 8,503,272    |
| Contributions from Invest to Save  | (3,100)      | (149,420)   | (143,820)  | 5,600        |
| From Service Improv't Reserve      | (79,000)     | (92,000)    | (110,354)  | (18,354)     |
| From Budget Risk Reserve           | (40,950)     | (215,880)   | (205,398)  | 10,482       |
| Contributions to Renewals Fund etc | 146,000      | 146,000     | 146,000    | -            |
| To/(fm) Business Rates Risk Res    | -            | -           | 237,851    | 237,851      |
| To/from Reserves                   | -            | (85,500)    | (21,240)   | 64,260       |
| DSO surplus/deficit to/fm reserves | -            | -           | (5,142)    | (5,142)      |
| Balance - to/(from) reserves       | (233,838)    | (111,159)   | 193,203    | 304,363      |
| NET EXPENDITURE                    |              | 11,941,469  | ·          | ,            |
|                                    | , ,          | , ,         | , ,        |              |
| Financed By:                       |              |             |            |              |
| RSG                                | 4,429,844    | 4,429,844   | 4,429,844  |              |
| Business Rates Baseline            | 2,947,054    |             |            |              |
| Settlement Funding                 | 7,376,898    | 7,376,898   |            |              |
| Retained Business Rates Growth     | - ,3,3,5,555 | 311,990     |            |              |
| Small Business Rate Relief Grant   | _            | -           | 503,352    |              |
| Cnl Tax Support - Transition Grant | 23,057       | 23,057      |            |              |
| Cnl Tax support grants to parishes | (67,928)     | (67,928)    |            |              |
| Council Tax Fund Surplus/(Deficit) | (11,704)     | (11,704)    | • •        |              |
| Other Government grants            | (11,704)     | (11,704)    | 25,944     |              |
| New Homes Bonus                    | 297,980      | 374,817     |            |              |
| Council Tax (taxbase x tax below)  | 3,934,339    | •           | •          |              |
| TOTAL FINANCING                    | i i          | 11,941,469  |            |              |
| I O I AL I IIVANGING               | 11,002,042   | 11,341,469  | 12,200,040 |              |

# 2013/14 VARIANCE ANALYSIS - REVISED TO OUTTURN

| <u>Leader:</u>       |     |
|----------------------|-----|
| Dunston Innov Centre | 19  |
| Other (net)          | (1) |

| Planning:                           |      |
|-------------------------------------|------|
| Industrial & commercial property    | 14   |
| Town Centre properties - rents      | 45   |
| Planning                            | (16) |
| Building Control - share of surplus | (27) |
| Engineers                           | (20) |
| Business Transf: GP:GS              | 58   |
| Other (net)                         | (5)  |

| Environment:              |      |
|---------------------------|------|
| Waste collection contract | (17) |
| Street Cleaning           | (11) |
| Car Parking               | (65) |
| Licensing                 | 21   |
| Parks                     | (54) |
| Other (net)               | (2)  |

| Housing General Fund:        |      |
|------------------------------|------|
| Homelessness                 | (47) |
| Home Improvement Agency      | (14) |
| Private Sector Housing Admin | (18) |
| Other (net)                  | (6)  |

| <u>Leisure:</u>                |      |
|--------------------------------|------|
| Queen's Park Sports Centre     | (49) |
| Staveley Healthy Living Centre | (15) |
| Legacy Project                 | 45   |
| Winding Wheel                  | (36) |
| Pomegranate                    | 13   |
| Markets Hall                   | (39) |
| Other (net)                    | (3)  |

| Governance:                   |      |
|-------------------------------|------|
| Training Costs                | (32) |
| Legal, Civic & Democratic     | (44) |
| Financial Services - staffing | (16) |
| Pensions                      | (14) |
| HR                            | 10   |
| Other (net)                   | 26   |

| Customers & Communities:           |      |
|------------------------------------|------|
| Revenues & Benefits Admin          | (82) |
| Communications                     | 10   |
| Grants to voluntary organistations | (7)  |
| Other (net)                        | (3)  |

| Internal Recharges:    |      |
|------------------------|------|
| Pension costs/absences | (25) |
| Accumulated absences   | (7)  |

| Non-Portfolio Budgets:          |       |
|---------------------------------|-------|
| Grants                          | (26)  |
| Retained business rates         | (237) |
| Tfr to Bus Rates Risk Fund      | 237   |
| Transformation savings          | 11    |
| SpirePride surplus              | 62    |
| to/from - Invest to Save Res.   | 6     |
| to/from - Service Improv't Res. | (18)  |
| to/from - Budget Risk Reserve   | 10    |
| to/from - other reserves        | 65    |
| Other                           | 0     |

| Overall Variance   | (304) |
|--------------------|-------|
|                    | _     |
| Controllable total | (414) |

# **APPENDIX C**

# **GENERAL FUND SERVICE EXPENDITURE SUBJECTIVE ANALYSIS**

|                         | Original | al Revised Outturn Original to Revis |         | Original to |         | Varia<br>Revise<br>Outt | ed to   |
|-------------------------|----------|--------------------------------------|---------|-------------|---------|-------------------------|---------|
|                         | £'000    | £'000                                | £'000   | £'000       | %       | £'000                   | %       |
| Expenditure:            |          |                                      |         |             |         |                         |         |
| Employees               | 9,182    | 9,768                                | 9,465   | 283         | 3.1     | (303)                   | (3.1)   |
| Premises                | 4,630    | 4,585                                | 4,509   | (121)       | (2.6)   | (76)                    | (1.7)   |
| Transport               | 144      | 187                                  | 172     | 28          | 19.4    | (15)                    | (8.0)   |
| Supplies & Services     | 6,032    | 6,546                                | 6,370   | 338         | 5.6     | (176)                   | (2.7)   |
| Transfer Payments       | 37,202   | 36,259                               | 36,273  | (929)       | (2.5)   | 14                      | 0.0     |
| Agency & Contracted     | 9,571    | 9,567                                | 9,621   | 50          | 0.5     | 54                      | 0.6     |
| Central & Dept Support  | 8,807    | 8,542                                | 8,667   | (140)       | (1.6)   | 125                     | 1.5     |
| Capital & Asset Charges | 4,143    | 3,735                                | (4,855) | (8,998)     | (217.2) | (8,590)                 | (230.0) |
| HRA Contribution        | 617      | 620                                  | 571     | (46)        | (7.5)   | (49)                    | (7.9)   |
| Transfer to Reserves    | 0        | 0                                    | 3       | 3           |         | 3                       |         |
| Total Expenditure       | 80,328   | 79,809                               | 70,796  | (9,532)     | (11.9)  | (9,013)                 | (11.3)  |
|                         |          |                                      |         |             |         |                         |         |
| Income:                 |          |                                      |         |             |         |                         |         |
| Rents                   | 7,177    | 7,191                                | 7,157   | 20          | 0.3     | 34                      | 0.5     |
| Sales                   | 547      | 487                                  | 507     | 40          | 7.3     | (20)                    | (4.1)   |
| Fees & Charges          | 8,003    | 7,978                                | 8,150   | (147)       | (1.8)   | (172)                   | (2.2)   |
| Grants                  | 39,172   | 38,378                               | 38,218  | 954         | 2.4     | 160                     | 0.4     |
| Recharges & other       | 11,567   | 11,603                               | 11,428  | 139         | 1.2     | 175                     | 1.5     |
| Total Income            | 66,466   | 65,637                               | 65,460  | 1,006       | 1.5     | 177                     | 0.3     |
|                         |          |                                      |         |             |         |                         |         |
| Total Service Net Expd  | 13,862   | 14,172                               | 5,336   | (8,526)     | (61.5)  | (8,836)                 | (62.3)  |

# **APPENDIX D**

# DSO/DLO SURPLUSES / (DEFICITS) 2013/14

|                                       | Surplus / (Deficit) | Reserved<br>for carry<br>forwards<br>(see below) | To HRA  | To Gen<br>Fund<br>Revenue<br>Account | To<br>Budget<br>Risk<br>Reserve |
|---------------------------------------|---------------------|--|---------|--------------------------------------|---------------------------------|
|                                       | £                   | £  | £       | £                                    | £                               |
| Building Maintenance                  | 718,003             | 218,000  | 500,003 | -                                    | -                               |
| Window Factory                        | (417)               | -  | (417)   | -                                    | -                               |
| Spirepride                            | 72,217              |  | -       | 72,217                               | -                               |
| Building Cleaning                     | 5,790               | -  | -       | -                                    | 5,790                           |
| Security Services                     | (10,932)            | -  | -       | -                                    | (10,932)                        |
| Total                                 | 784,661             | 218,000  | 499,586 | 72,217                               | (5,142)                         |
|                                       |                     |  |         |                                      |                                 |
| Details of Carry<br>Forward Requests: |                     |  |         |                                      |                                 |
| OSD:                                  |                     |  |         |                                      |                                 |
| Replace roof on Store                 |                     | 38,000   |         |                                      |                                 |
| Electric security gates               |                     | 10,000   |         |                                      |                                 |
| Tarmac depot site                     |                     | 45,000   |         |                                      |                                 |
| Conservatory & ladies toilet          |                     | 30,000   |         |                                      |                                 |
| Re-site stores compound               |                     | 10,000   |         |                                      |                                 |
| Office alterations                    |                     | 3,500  |         |                                      |                                 |
| Redundancy provision                  |                     | 81,500   |         |                                      |                                 |
| Total                                 |                     | 218,000  |         |                                      |                                 |
|                                       |                     |  |         |                                      |                                 |

# **APPENDIX E**

# **GENERAL FUND RESERVES AND PROVISIONS**

| 9001<br>code | Purpose                             | Bal at<br>start of<br>year | Bal at end of year | Revised<br>Bud Est |
|--------------|-------------------------------------|----------------------------|--------------------|--------------------|
|              |                                     | £'000                      | £'000              | £'000              |
|              |                                     |                            |                    |                    |
| 3240         | Vehicles and Plant                  | 612                        | 878                | 651                |
| 3240         | Wheelie Bin Replacements            | 261                        | 189                | 211                |
| 3241         | Property Repairs                    | 512                        | 642                | 633                |
| 3244         | Asset Management                    | 44                         | 44                 | 44                 |
| 3246         | Risk Mgt Initiatives                | 23                         | 10                 | 5                  |
| 3248         | Zurich - Risk Mgt Reserve           | -                          | 10                 | -                  |
| 3263         | Museum Exhibits                     | 25                         | 25                 | 25                 |
| 3265         | Flooding Restoration Fund           | 82                         | 82                 | 37                 |
| 3378         | MMI Clawback Reserve                | -                          | 503                | 503                |
| 3380         | ICT                                 | 51                         | 46                 |                    |
| 3390         | Insurance - claims not yet reported | 177                        | 567                | 567                |
| 3391         | Working Neighbourhoods WNF          | 326                        | 224                | 182                |
| 3398         | GP:GS Reserve                       | -                          | 50                 | -                  |
| 3399         | Retained Business Rates Res.        | -                          | 238                | -                  |
| 3411         | New Homes Bonus -<br>Waterside      | 208                        | 208                | 208                |
|              | Earmarked Reserves                  | 2,321                      | 3,716              | 3,066              |
| 3388         | Budget Risk (incl. 13/14 surplus)   | 610                        | 1,000              | 675                |
| 3389         | Invest to Save                      | 775                        | 393                | 328                |
| 3412         | Service Improvement                 | 1,487                      | 1,175              | 1,179              |
|              | Reserves Total                      | 5,193                      | 6,284              | 5,248              |
|              |                                     |                            |                    |                    |
| 3264         | Planning LDF Review                 | 223                        | 242                | 241                |
| 3237/8       | Insurance - reported claims         | 1,506                      | 497                | 494                |
| 3247         | MMI Claw-back                       | 300                        | 11                 | 216                |
| 3239         | Transport Co. Pensions              | 965                        | 950                | 949                |
|              | Provisions Total                    | 2,994                      | 1,700              | 1,900              |
|              |                                     |                            |                    | 1                  |
|              | Reserves & Provisions Total         | 8,187                      | 7,984              | 7,148              |

# **GENERAL FUND CAPITAL PROGRAMME 2013/14**

| SCHEME                             | Original<br>Budget<br>Cab Feb | Revised<br>Budget<br>Cab Feb | Outturn |
|------------------------------------|-------------------------------|------------------------------|---------|
|                                    | £'000                         | £'000                        | £'000   |
| C'fld Gateway Enhancement Project  | _                             | 97                           | 16      |
| Sheffield Rd Fire Station          | 550                           | 550                          | 571     |
| Destination C'fld - public realm   | -                             | 37                           | 17      |
| Leader - Regeneration              | 550                           | 684                          | 604     |
|                                    | -                             |                              |         |
| Hollis Lane Flood resilience work  | 97                            | 50                           | 11      |
| Brampton Flood Resilience          | -                             | 50                           | 26      |
| Townscape                          | 516                           | -                            | _       |
| Major Property Repairs unallocated | 200                           | -                            | _       |
| Planning                           | 813                           | 100                          | 37      |
|                                    |                               |                              |         |
| Thistle Park                       | 24                            | -                            |         |
| Holmebrook Valley Pk Drainage      | 165                           | 163                          | 110     |
| Eastwood Park                      | 321                           | 360                          | 355     |
| Eastwood Park - Pavillion          | 336                           | 34                           | 27      |
| Grit Storage                       | -                             | 27                           | 13      |
| SpirePride depot relocation        | -                             | 223                          | 244     |
| OSD computer system                | 33                            | 103                          | 102     |
| Environment                        | 879                           | 910                          | 851     |
|                                    |                               |                              |         |
| House Repairs Assistance           | 275                           | 275                          | 157     |
| Private Sector Decent Homes        | 183                           | 203                          | 121     |
| Disabled Facilities Grants         | 650                           | 465                          | 382     |
| Empty Properties                   | -                             | 4                            | -       |
| RSL Support                        | 166                           | 311                          | -       |
| Fuel Poverty                       | -                             | 109                          | 127     |
| Housing Gen Fund                   | 1,274                         | 1,367                        | 787     |

| Market Hall Refurbishment           | 2,393 | 3,399 | 3,369 |
|-------------------------------------|-------|-------|-------|
| Venues Refurbishment                | 39    | 53    | 82    |
| QPSC new build                      | -     | 350   | 482   |
| Leisure, Culture & Tourism          | 2,432 | 3,802 | 3,933 |
|                                     |       |       |       |
| IT Strategy (from IT Reserve)       | 146   | 199   | 152   |
| ICT Core Infrastructure             | -     | 110   | 112   |
| ICT - Disater Recovery              | -     | 69    | 69    |
| VPE - Income Mgt System             |       |       | 12    |
| Vehicles & Plant (V&P Fund) - minor | 417   | 363   | 128   |
| Vehicles & Plant (V&P Fund) - major |       |       | 27    |
| Governance                          | 563   | 741   | 500   |
|                                     |       |       |       |
| GP:GS - Town Hall re VO relocation  | -     | 80    | 110   |
| Self-service payment m/c SHLC       | -     | 29    | 25    |
| Customer Services Strategy          | 25    | -     | -     |
| Customers & Communities             | 25    | 109   | 135   |
|                                     | ·     |       |       |
| General Fund Major Cap Expd         | 6,536 | 7,713 | 6,847 |

| CAPITAL PROGRAMME FINANCING        |       |       |          |  |
|------------------------------------|-------|-------|----------|--|
| Financing of Major Cap Expd:       |       |       |          |  |
| Prudential Borrowing               | 741   | 1,998 | 2,621    |  |
| Capital Receipts                   | 2,380 | 871   | 492      |  |
| Grants & Contributions (see below) | 3,053 | 3,543 | 2,525    |  |
| Invest to Save Res CSS             | 25    | 29    | 25       |  |
| Invest to Save Res HBVP            | 44    | 44    | 23       |  |
| Invest to Save - Venues            | -     | -     | 18       |  |
| Invest to Save Res Town Hall VOs   | -     | 80    | 103<br>7 |  |
| Invest to Save Res disaster recov  | -     | 69    | 69       |  |
| Service Imp Res - Market Hall      | 468   | -     | -        |  |
| Service Imp Res - Eastwood Pk      | 29    | 14    | 69       |  |
| Service Imp Res - Venues           | 16    | 14    | 31       |  |
| Service Imp Res - HBVP drainage    | 36    | 36    | 32       |  |
| Service Imp Res - grit storage     | -     | 18    | 13       |  |
| Service Imp Res - ICT core infra   | _     | 73    | 18<br>56 |  |
| Contrib from HRA - grit storage    | -     | 9     | -        |  |
| Contrib from HRA - ICT core infra. | -     | 37    | 37       |  |
| DLO/DSO Reserve                    | 33    | 151   | 201      |  |
| Prop Repairs Fund - Eastwood Pk    | 35    | -     | 20       |  |
| Prop Repairs Fund - Mkt Hall       | 120   | 120   | 120      |  |
| ICT Reserve                        | 146   | 199   | 152      |  |
| Vehicle & Plant Fund - minor       | 417   | 363   | 128      |  |
| Vehicle & Plant Fund - major       | -     | -     | 39       |  |
| Rev - Destination C'fld            | -     | -     | 17       |  |
| Rev - Gateway Enhancements         | -     | -     | 16       |  |
| Rev - Market Hall                  | -     | -     | 15       |  |
| Capital Expd Financing             | 7,543 | 7,668 | 6,847    |  |

| Financing Surplus / (Deficit) | 1,007 | (45) | 0 |
|-------------------------------|-------|------|---|
|-------------------------------|-------|------|---|

| GRANTS & CONTRIBUTIONS               |   |       |       |  |
|--------------------------------------|---|-------|-------|--|
| RSL Haslam Homes                     |   | 115   | -     |  |
| RSL Westbury                         |   | 30    | -     |  |
| RSL RHCP                             |   | 21    | -     |  |
| NHB Waterside                        |   | 145   | -     |  |
| Private Sector Decent Homes          |   | 203   | 118   |  |
| Decent Homes - Independ Living       |   | -     | 3     |  |
| Diabled Facilities Grant             |   | 465   | 382   |  |
| Fuel Poverty - DECC                  |   | 109   | 127   |  |
| Eastwood Park - SITA                 |   | 25    | 25    |  |
| Eastwood Park - HLF                  |   | 457   | 342   |  |
| Market Hall - ERDF                   |   | 1,400 | 1,400 |  |
| Market Hall - THI                    |   | 200   | -     |  |
| Dest'n C'fld Public Realm            |   | 37    | -     |  |
| Hollis Lane Flooding - Enviro Agency |   | 50    | 43    |  |
| Brampton Flooding - Enviro Agency    |   | 50    | -     |  |
| HVP - Football Foundation            |   | 87    | 55    |  |
| Venues - Arts Council                |   | 39    | 33    |  |
| Eastwood Park Pavillion - Sp Eng     |   | 13    | -     |  |
| C'fld Gateway Project - ERDF         |   | 60    | -     |  |
| C'fld Gateway Project - S106         |   | 37    | -     |  |
| Dest'n C'fld - TIC clawback          |   | -     | (3)   |  |
|                                      | - | 3,543 | 2,525 |  |